JIWAJI UNIVERSITY, GWALIOR

SYLLABUS
OF
MA PUBLIC ADMINISTRATION
AND
EXAMINATION SCHEME
(Wef. 2015-2017)
CHOICE BASED CREDIT SYSTEM

SCHOOL OF STUDIES
POLITICAL SCIENCE AND PUBLIC ADMINISTRATION
JIWAJI UNIVERSITY, GWALIOR – 474011 (M.P.)
# Master in Public Administration

(FOUR SEMESTERS PROGRAM)
(CBCS – 2015-2017)
CONTINUOUS ASSESSMENT: 40% AND END TERM ASSESSMENT: 60%

## Semester I

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FIRST SEMESTER
MA PUBLIC ADMINISTRATION - Paper 101
THEORIES & PRINCIPLES OF PUBLIC ADMINISTRATION
CORE
CONTINUOUS ASSESSMENT: 40% AND END TERM ASSESSMENT: 60%

Unit-I  Meaning, nature, scope & significance of public administration and its new horizons, private and public administration: state versus market debate, new public administration and new public management perspective. Good governance: concept and application.

Unit-II Evolution of public administration as an independent discipline and its present status, public administration as an art and science. Approaches and methods to study of public administration, Public administration in developing societies.

Unit-III Concept of organization: importance, meaning, basis; formal and informal organization. Theory and approaches: classical theory, bureaucratic theory, human relation movement and behavioral approaches, system approach.

Unit-IV Principles of organization: hierarchy, span of control, unity of command, authority & responsibility, authority & influence, supervision, delegation, coordination, centralization & de-centralization.

Unit-V Structure of organization: chief executive and its role in organization; line, staff and auxiliary agencies, department, public corporation, independent regulatory commission, board & commission and head quarter field relationship.

Books Recommended
F.M. Marx (Ed.) : Elements of public administration
Awasthi and Maheshwari : Public Administration
L.D. : Intro. To the study of Public Adm.
E.N. Gladden : A History of Public Administration
AR Tyagi : Public Administration
Sharma & Sadana : Public Administration
MA PUBLIC ADMINISTRATION - Paper 102
PUBLIC PERSONNEL ADMINISTRATION
CORE
CONTINUOUS ASSESSMENT: 40% AND END TERM ASSESSMENT: 60%

Unit-I Concept, nature, scope, function and importance of public personnel administration; bureaucracy: its nature and concept, recent trends, types, Weberian model and its relevance today.

Unit-II Position classification, recruitment & training of public personnel.

Unit-III Promotion, principles of salary, code of conduct and discipline; morel in civil services; employees organization and representation, whitely council, right to strike and political rights of civil servants.

Unit-IV The concept of civil services, development of civil services; role of civil services in contemporary administration and developing society. Integrity in administration: the context of corruption, neutrality and anonymity. Generalist and specialist; relation with the political executive.

Unit-V Administrative law: meaning and significance, Administrative adjudication; Delegated Legislation: meaning, significance & demerits.

Books Recommended
David E. Kalingar : Public Personnel Management
V.M. Sinha : Personnel Administration
C.M. Jain-Sharma : Savi Vargiya Prasashan (Hindi)
V.M. Sinha : Karmik Prasashan (Hindi)
Gho sh P. : Personnel Administration
# Administrative Reforms Commission
# Report on Personnel Administration
# Reports of Pay-Commissions
MA PUBLIC ADMINISTRATION - Paper- 103
ELEMENTS OF FINANCIAL ADMINISTRATION
CORE
CONTINUOUS ASSESSMENT: 40% AND END TERM ASSESSMENT: 60%

Unit-I  Evolution and significance of financial administration in India; financial administration under capitalist system; agencies involved in financial administration.

Unit-II  Budget: meaning, definition and types of budget, principles of performance budgeting, performance budgeting in India, PPBS, zero based budgeting, deficit financing.

Unit-III  Evaluation and objectives of fiscal policy in India, resource mobilization under the plans. Non-tax revenue, non-developmental expenditure, impact of fiscal policy. Fiscal policy, equality and social justice.

Unit-IV  Principles of tax administration; direct and indirect taxes; problem of tax evasion and avoidance, reforming tax administration, and rationalization of indirect taxation.

Unit-V  Finances of local government; budget account and audit. Capital market in India: structure, role in industrial growth, growth of capital market in India, problems, measures for strengthening. Securities and Exchange Board in India (SEBI).

Books Recommended
G.S. Lal : Financial Administration in India
M.J.K. Thavaraj : Financial Administration of India
B.P. Tyagi : Public Finance
Andley Sundram : Public Finance
S.S. Mookerjee : Indian Public Finance and Financial Adm.
#  A.R.C. Report of the Study Team of Finance of Administration
MA PUBLIC ADMINISTRATION - Paper- 104
CONSTITUTIONAL SYSTEM IN INDIA-I

CORE
CONTINUOUS ASSESSMENT: 40% AND END TERM ASSESSMENT: 60%

Unit-I Constitutional development and framing of constitution of Republic of India; salient features of Indian constitution; Preamble and significance of Indian Constitution.


Unit-III The Judiciary – The Supreme Court, The High Court & Sub-ordinate Courts, Appointment of the judges of the Supreme Court & the High Court.

Unit-IV CAG (Comptroller and Auditor General of India), Attorney General, Advocate General, the Election Commission. Administration of Schedules and Tribal Areas.

Unit-V Constitutional amendment process, main features of 42nd, 44th & 52nd constitutional amendment.

Books Recommended

Granville Austin : The Indian Constitution: Corner Stone of a Nation
: Functioning of a Democratic Constitution.
Morris johns : The Government and Politics in India
Shiva Rao, B. : The Framing of Indian Constitution
A.K. Keith : Constitutional History of India
Subhas Kashyap : Our Constitution
Subhas kashyap : Our Parliament
D.D. Basu : Introduction of Indian Constitution
SECOND SEMESTER

MA PUBLIC ADMINISTRATION - Paper- 201
ORGANIZATION AND MANAGEMENT
CORE
CONTINUOUS ASSESSMENT: 40% AND END TERM ASSESSMENT: 60%

Unit-I
Meaning, nature, and significance of management, task of management: POSDCORB, management by objective (M.B.O.), management by exception (M.B.E.), scientific management (F.W. Taylor), public administration and management.

Unit-II
Tools of administrative management: decision making (contribution of Herbert Simon), leadership, communication, morals and motivation.

Unit-III
Modern theory of organization: socio-psychological approach, human relation in organization: (Elton Mayo), conflict of management, policy making in administration, administrative planning, participative management.

Unit-IV
Accountability and control: legislative, executive and judicial control over administration, citizen and administrative, need for public participation in administration.

Unit-V
Administration reforms: early thinking an attempt, O & M: meaning, nature, function, technique, advantage and demerits, work study, work measurement, operation research, role of the computer in administration today, administration reforms in India: administration reforms since independent report of A.R.C. and other reforms.

Books Recommended

M. Bertmgrose : Organization and Their Meaning
D. Givishioni : Organization and Management
L.S. Shrinath : PERT & CPM - Principles and Applications
I.L.O. : Introduction to Work Study
Robins, Stephen P. : Organizational Management
Luthans, Fred : Organization Behaviour
Redden W.J. : Managerial Effectiveness.

[Signatures]

Select Features Of The Administrative System Of UK, USA, France; Japan, Switzerland And China.

Development Administration: Concept, Scope and Significance. Development Administration And Traditional Administration, Concept Of Administrative Development, Changing Profile Of Development Administration, New Directions In Peoples Self Development And Empowerment.

Select Features Of Administration System In Developed and Society, Interaction Among Bureaucrats, Politician, Technocrats, Social Scientist, Educationist And Journalists, Interactions In Bureaucracy And Citizens, Peoples Participation In Development.


Development Administration In India: Need, Purpose, Concept And Importance of Development Administration In India Context, Administration For Development Early Experiment (Community Development Program) And Other Development Programs, State Development Council With Special Reference To MP, Role Of Fifth Year Plan In Development, Jila Sarkar (MP).

Books Recommended

Walter B. Friedlander: Introduction To The Social Welfare
B. Jagannadham: Social Welfare Organization
Walter Friedlandev: Concept & Methods And Social Work
MA PUBLIC ADMINISTRATION - Paper- 204
CONSTITUTIONAL SYSTEM IN INDIA-II
CORE
CONTINUOUS ASSESSMENT: 40% AND END TERM ASSESSMENT: 60%

Unit-I Parliament: Lok Sabha & Rajya Sabha: Structure And Function, Officers Of Parliament- Position And Role.

Unit-II The State Legislature: Vidhan Sabha And Vidhan Parishad, Officers Of State Legislature.

Unit-III Legislative Procedure: Formulation And Passing Of Bills In The Parliament. Role Of President And Governor In The Formation Of An Act In The Parliament And Legislative Assembly Respectively And Their Comparison.


Books Recommended

Bhamri C.P. : Public Administration In India
Granville Austin : The Indian Constitution: Corner Stone Of A Nation
Morris Johns : Functioning Of A Democratic Constitution.
A.K. Keith : Constitutional History Of India
THIRD SEMESTER

MA PUBLIC ADMINISTRATION - Paper- 301
PUBLIC ADMINISTRATION IN INDIA
CORE
CONTINUOUS ASSESSMENT: 40% AND END TERM ASSESSMENT: 60%

Unit-I  Evaluation of Indian administration- kautilya, mughal period, British period, central state relation- legislative, administrative and financial.

Unit-II  Political executive at the union level: President, Prime Minister, Council of Ministers, and Cabinet Committee. Structure of central administration: central secretariat-home ministry, structure, function and its role. Cabinet secret, cabinet secretary, cabinet committees, Prime Minister Secretariat.

Unit-III  State administration: governor, chief minister, cabinet, state secretariat and directorates, Relationship between head quarter and field agencies, chief secretary-functions and power its role in MP administration.

Unit-IV  Relationship between state & central government, basic difference between central and state administration (reference to MP), control over administration-legislative, executive and judicial central and state.

Unit-V  Issues area in administration: relationship between political and permanent executive, public participation in administration, Redressal of citizens grievances, lokpal and lokayukta, corruption in administration: cases and remedies. Indian administration and globalization, movement of administrative reforms in India.

BOOKS RECOMMENDED

S.R. Maheshwari : Indian Administration
R.B. Jain : Contemporary Issues in Indian Administration
M.B. Pyle : Constitutional Government in India
Hoshkar Singh : Public Administration in India : Theory & Practice
Awasthi A. : Central Administration
Dubey & Sharma H. : Public Administration in India
Jones, Morris : The Government & Politics of India
MA PUBLIC ADMINISTRATION - Paper-302
ADMINISTRATIVE THOUGHT
CORE
CONTINUOUS ASSESSMENT: 40% AND END TERM ASSESSMENT: 60%

Unit-I Evaluation Of Administrative Thought-I : Manu, Kautilya, Sukra, Vidhur And Kamandhak.

Unit-II Western Administrative Thought : Woodrow Wilson, F.W. Taylor, Henry Feyol, Max Webar, L. Gullick And L. Urwick.

Unit-III M.P. Follet, Elton Mayo, Herbert Simon, C. Barnard.

Unit-IV Maslow, C. Argyris, F. Likert, F. Hirzberg, Douglas, Mcgregor.

Unit-V Karl Marx, Yehezkel Dror, Fred Riggs, M.K. Gandhi.

Books Recommended

Prasad & Prasad : Administrative Thinker
Sharnsun Nisha Ali : Administrative Thinker
C.S. George : History of Management Thought
D.S. Pugh : Organization Selected Reading
V.N. Ghoshal : History of Indian Political Ideas
Rajeev Ranjan Singh : Administrative Thinkers
Verna V.P. : Modern Indian Social & Political Thought
MA PUBLIC ADMINISTRATION - Paper-303
SOCIAL WELFARE ADMINISTRATION
CORE
CONTINUOUS ASSESSMENT: 40% AND END TERM ASSESSMENT: 60%

Unit – I
Basic concept: Meaning, nature, scope and principles of social administration. Methods of social administration: social case work, group work, community organization, scope, principles and task of social welfare administration, distinction between public and social welfare administration.

Unit – II
Social welfare administration in India: at the central level, organization and function of central ministry of welfare, dept of child & women dept., center social welfare board (its composition, function, status) At the state level: the state dept./ directorates of social welfare organization and function of social welfare dept. with special reference to organization and function of directorate of social welfare in MP. At the local level: social welfare by rural and urban local bodies and district administration.

Unit – III
Evaluation of social welfare in India, constitution provision for welfare of SC/ST and other backward classes, commission for SC/ST and OBC, development program for SC/ST, OBC’s child minorities and poor.

Unit – IV
Social policy: meaning and definition, need for social policy, components of social policy. Social policy and economic and social development people participation in social policy. History of social policy in India. Social policy in MP for SC/ST and OBC Social legislation in India (organize, nature, utility, type and some important social legislation) various of the way of social legislation.

Unit – V
Social Planning in India: need and scope of social planning, social development under various five year plans, critical evaluation of social planning. Organization and role of non- government agencies, control over social organization, role of voluntary organization in social welfare. Problem of social administration in India: (a) coordination (b) human relation (c) grant in aid (d) common civil code.

Books Recommended

Walter B. Friedlander: Introduction to social welfare
V. Jagannadham: social welfare organization
Walter A. Friedlandev: concept & methods of social work
T.S. Samey: principles of social administration
B.M.Kulkarni: essay in social administration
R.Clayde white: Indian journal of social work
MA PUBLIC ADMINISTRATION - Paper-304 (A)
Rural Development Administration PART 1
OPTIONAL PAPER

GENERIC
CONTINUOUS ASSESSMENT: 40% AND END TERM ASSESSMENT: 60%

Unit – I Concept Of Rural Development, Approaches To Rural Development, Administrative, Machinery For Rural Development At National, State, District And Block Level

Unit – II Various Scheme Of Rural Development Like T.D.P (Tribal Development Programme), Integrated Rural Development Programme, Concept And Main Components Of Irdp, Jawahar Rozgar Yojana (Jry)

Unit – III Agriculture & Rural Development, Rural Industrialization, Trysem (Training Of Rural Youth For Self Employment) And Role Of District Industry Centre.

Unit – IV Cooperative And Rural Development, Role Of Cooperatives, Concepts Of Cooperatives Principles And Forms Of Cooperatives.

Unit – V Cooperative Administration At The Centre, State And Local Levels, Relation Between Rural Local Bodies And Cooperatives, Apex Bank, Land Development Bank And Regenal Rural Bank Of M.P.

Books recommended
Hoshwar singh : Administration of rural development in India
Mohinder singh : Rural development administration
Tiwari : rural development in India
S.M.shah : rural development planning and reforms
S.N. Mishra : new horizons in rural development administration
Kurukshetra : A journal of rural development
Katar singh : Rural development, Principles, policy and management

Unit-II  HRD And The Supervisory Position: Line Managers And HRD.. Task Analysis, Motivational Issues And Aspects, Developmental Supervision, Counselling And Monitoring.

Unit-III  Comparative Study Of HRD Experiences. H.R.D.: Overview In Government And Public System, HRD For Health And Family Welfare, HRD In Other Sector: Defence, Police, Voluntary Organization And Panchayati Raj Institutions.

Unit-IV  HRD In Service Industry, Comparative HRD, International Experiences, HRD For Workers, HRD: Culture And Climate.

Unit-V  HRD/OD (Organisational Development) And Approach To IR (Industrial Relations). Organising For HRD. Emerging Trends And Perspective.

Books recommended

Santhanam. M.  : Development Of Human Resources
Sharma. A. K  : Some Issue In Management Development
Rudrabasavraj. M. N  : Executive Development In The Public Sector


FOURTH SEMESTER

MA PUBLIC ADMINISTRATION - Paper-401

LOCAL ADMINISTRATION

CORE

CONTINUOUS ASSESSMENT: 40% AND END TERM ASSESSMENT: 60%

Unit-I  Local Self Administration: Meaning, Nature, Essential Characteristics And Importance Of Local Administration, Evaluation Of Local Self Government During The Ancient, Medieval And Modern India, Theory And Practice Of Democratic Decentralization In India.

Unit-II  The Organizational Structure Of Urban Local Self Government In India: Compositions, Function, Power And Role Of Various Kinds Of Local Bodies, Local Administration Of Metropolitan Towns, Municipal Corporation, Main Features Of 74th Constitutional Amendment (With Special Reference To MP, Bihar, UP, Rajasthan).

Unit-III  Growth Of Rural Administrative Institution In India, Early Experiments, Structure Function, Power And Role Of Gram Sabha, Gram Panchayat, Janpat Panchayat, Zila Panchyat(With Reference To MP). Their Role In Development Main Features Of 73rd Constitutional Amendment(With Reference To All States).

Unit-IV  The Problem Of Panchayati Raj, (With Special Reference To MP). District Government And Local Bodies The Role Of Collector. State Control Over Local Bodies In MP.
The Role Of Directorate Of Local Bodies And Panchyat And Rural Development, Challenges And Problem Of Rural And Urban Local Bodies And Suggestions To Strength Its. Local Civil Services And Public Relation.

Unit-V  Features Of Local Government In Different Countries- UK, USA And France., Organisation And Function.

Books Recommended

Tinker H.  :  Foundation of Local Self & Government in India,
Pakistan and Verma( Myanmar )

Maheshwari SIR  :  Local Government in India
MA PUBLIC ADMINISTRATION - Paper-402
DEVELOPMENT ADMINISTRATION
CORE
CONTINUOUS ASSESSMENT: 40% AND END TERM ASSESSMENT: 60%

Unit-I
Development Administration: concept, Meaning, Nature and Scope;
Development Administration and Traditional Administration; Characteristics of
Administration in Developed and Developing Countries.

Unit-II

Unit-III
Bureaucracy and Development Administration: Role of Bureaucracy in Plan
formulation and its implementation. Development Administration-Interactions
between Bureaucracy and Citizens. People’s Participation in Development.

Unit-IV
Development Administration: Interactions among Bureaucrats, Politicians,
Technocrats, Social Scientists, Educationists and Journalists

Unit-V
Development administration in India: need, purpose, concept and importance of
development administration in India context, administration for development
early experiment (community development program) and other development
programs, state development council with special reference to MP, role of fifth
year plan in development, Zila Sarkar in MP.

Books Recommended

Mishra & Puri : Indian Economy
Robson W.A. : Problem of Nationalized Industry
Robson W.A. : Nationalized Industry and Public Ownership
Henson A.H. : Public Enterprises and Economic Development
Khera S.S. : Government in Business
Henson A.H. : Managerial Problem in Public Enterprises.
United Nations Publication on Public Enterprises
WTO & IMF Reports
Report of Study Team of the ARC on Public Sector
Undertaking and Personnel Administration.
Unit-I  Meaning, nature and scope of social research, motivating factor and basic assumption of social research, reasons of studying research methodology (importance of research methodology). Pure and applied research interdisciplinary research: meaning, need and problem.

Unit-II  The scientific method: meaning characteristics and its significance in public administration, various stages in scientific methods. The scientific method and the study of value. Formulation of research problem: research designs, concept of hypothesis.

Unit-III  Source of data with special reference to primary and secondary data, selection of universes and various procedures of samplings, observation, questionnaires, schedules and interviews.

Unit-IV  Nature of study: panel study, case study, area studies, concept of property space: coding, tabulation and classification, report writing, theory building in public administration.

Unit-V  Data analysis: statistical method, their meaning, significance, process and limitations. Measure of central of central tendency (mean, median, and mode). Measure of dispersion (range, quartile, deviation: mean deviation and standard deviation).

Books Recommended

Goodi and Hatt : Method in Social Research
P.V. Young : Scientific Social Survey and Research
John Galtung : Theory, Methods & Social Research
B.M. Jain : Research Methodology
R.N. Trivedi and O.P. Shukla : Research Methodology
S.R. Kothri : Methods of Social Survey and Research
S.R. Bajpai :
Concept of Human Resource Development and Planning: PART 2
OPTIONAL PAPER

CONTINUOUS ASSESSMENT: 40% AND END TERM ASSESSMENT: 60%


Unit-III Job- Evaluation: Concepts, Scope And Limitations, Job Analysis, Job Description.

Unit-IV Action Areas: Issues And Experiences, Selection And Recruitment, Induction And Placements, Performance And Potential Appraisal, Transfer, Promotion, Reward Policies. Training And Retraining.


Books Recommended

Franklin. J.L.(Ed.) : HRD In The Organization – A Guide To Information Source
Mehta. M.. M. : HRD Planning With Special Reference To Asia & The Far East
Coveling And Malier : Managing Human Resources
Beekhard : Organization Development
Bacon R.J. : Management Training – Aims And Methods
Rural Local Administration: With due reference to M.P. PART 2

OPTIONAL PAPER

CONTINUOUS ASSESSMENT: 40% AND END TERM ASSESSMENT: 60%

Unit – I
Concept Meaning & Importance Of Rural Local Administration, Growth Of Rural Local Administration In India, Early Experiments, Community Development Programme. Balbant Rai Mehta And Ashok Mehta Committee. Main Feature Of 73rd Constitutional Amendment.

Unit – II
Panchayati Raj in M.P.: early experiments, main feature of M.P. panchayati raj Adhiniyam 1993

Unit – III
Patterns of panchayati raj in M.P.: Structure & functions of gram Sabha, gram Panchayat, janpad Panchayat and jila Panchayat their role in rural development in M.P.

Unit – IV
Administration set up panchayati raj in M.P. gram sewak, Panchayat secretary, block development officer, chief executive officer and collector, official non-official relation in panchayati raj, Panchayati raj finance in M.P.

Unit – V
State control over Panchayat raj institutes in M.P., problems of public participation and leadership, co-ordination in panchayati raj institutes in M.P. other role of political parties in panchayati raj, problems & suggestions to strength it. Organization & function of directorate of panchayati and rural development department

Books recommended

Hoshwar singh: Administration of rural development in India
Mohinder singh: Rural development administration
Tiwari: rural development in India
S.M.shah: rural development planning and reforms
S.N. Mishra: new horizons in rural development administration
Kurukshetra: A journal of rural development
Katar singh: Rural development, Principles, policy and management

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